DAVIS JOINT UNIFIED SCHOOL DISTRICT

MEASURE M GENERAL OBLIGATION BONDS
PERFORMANCE AUDIT

June 30, 2019

DAVIS JOINT UNIFIED SCHOOL DISTRICT
Davis, California

MEASURE M GENERAL OBLIGATION BONDS
PERFORMANCE AUDIT
June 30, 2019

CONTENTS

INDEPENDENT AUDITOR'S REPORT 1

BACKGROUND:

LEGISLATIVE HISTORY 2

DAVIS JOINT UNIFIED SCHOOL DISTRICT
MEASURE M GENERAL OBLIGATION BONDS 2

PERFORMANCE AUDIT:

OBJECTIVES 3

SCOPE 3

METHODOLOGY 3

CONCLUSION 3

Crowe LLP
Independent Member Crowe Global

INDEPENDENT AUDITOR'S REPORT

Board of Education
Davis Joint Unified School District
Davis, California

We have conducted a performance audit of the Davis Joint Unified School District (the "District") Measure M General Obligation Bond funds for the year ended June 30, 2019.

We conducted our performance audit in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Our audit was limited to the objectives listed on page 3 of this report which includes determining the compliance with the performance requirements for the Proposition 39 Measure M General Obligation Bonds under the applicable provisions of Section 1(b)(3)(C) of Article XIIIA of the California Constitution and Proposition 39 as they apply to the bonds and the net proceeds thereof. Management is responsible for Davis Joint Unified School District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal controls of Davis Joint Unified School District to determine the audit procedures that are appropriate for the purpose of providing a conclusion on the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution, but not for the purpose of expressing an opinion on the effectiveness of internal control. Accordingly, we do not express any assurance on the internal control.

The results of our procedures indicated that, in all significant respects, Davis Joint Unified School District expended Measure M General Obligation Bond funds for the year ended June 30, 2019 only for the specific projects developed by the District's Governing Board and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution.

Crowe LLP

Crowe LLP

Sacramento, California
January 16, 2020

LEGISLATIVE HISTORY

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, "for the construction, reconstruction, rehabilitation or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities", upon approval by 55% of the electorate.

Education Code Section 15278 provides additional accountability measures:

1. A requirement that the school district establish and appoint members to an independent citizens' oversight committee.
2. A requirement that the school district expend bond funds only for the purposes described in Section 1(b)(3) of Article XIII A of the California Constitution, and ensuring that no funds are used for any teacher or administrative salaries or other school operating expenses.
3. A requirement to conduct an annual independent performance audit required by Section 1(b)(3)C of Article XIII A of the California Constitution.
4. A requirement to conduct an annual independent financial audit required by Section 1(b)(3)D of Article XIII A of the California Constitution.

DAVIS JOINT UNIFIED SCHOOL DISTRICT MEASURE M GENERAL OBLIGATION BONDS

On November 6, 2018, the electorate of Davis Joint Unified School District approved the $150,900,000 Measure M General Obligation Bonds, with greater than 55% of the votes in favor. The summarized text of the ballot language was as follows:

> *"To update classrooms, science/innovation labs, and facilities to meet current academic standards, improve accessibility for students, upgrade school safety/security, keep schools well-maintained, and modernize classroom learning technology, shall Davis Joint Unified School District issue $150,900,000 in bonds, at legal interest rates, raising $11,000,000 on average annually to repay bonds while outstanding, at an estimated rate of $60 per $100,000 of assessed value, with citizen oversight, annual audits, no funds for administrator salaries, and funds staying local?"*

All bond expenditures are subject to review by a Citizens' Oversight Committee which reports to the public, as provided in Education Code Section 15278 *et seq.*

The financial activity related to the Measure M General Obligation Bonds is recorded in the Building Fund in the District's audited financial statements.

In March 2019, the District issued General Obligation Bonds, Election of 2018, Series 2019, in the amount of $50,300,000. The bonds have interest rates ranging from 3.5% to 5.0%, maturing on August 1, 2047.

OBJECTIVES

The objective of our performance audit was to determine that the District expended Measure M General Obligation Bond funds for the year ended June 30, 2019 only for the purposes approved by the voters and only on the specific projects developed by the District's Board of Education, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)C of Article XIII A of the California Constitution.

SCOPE

The District provided to us a list of all Measure M General Obligation Bond project expenditures for the year ended June 30, 2019 (the "List"). A total of $518,794 in expenditures from July 1, 2018 through June 30, 2019 were identified.

METHODOLOGY

We performed the following procedures to the List of Measure M General Obligation Bond project expenditures for the year ended June 30, 2019:

- Verified the mathematical accuracy of the List.
- Reconciled the list to total bond expenditures as reported by the District in the District's audited financial statements for the year ended June 30, 2019, presented as the Building Fund.
- Selected a sample of 3 expenditures totaling $116,874. The sample was selected to provide a representation across specific construction projects, vendors and expenditure amounts. The sample represented 22.5% of the total expenditures value. Verified that the funds were generally expended for the construction, renovation, furnishing, and equipping of school facilities constituting authorized bond projects.

CONCLUSION

The results of our procedures indicated that, in all significant respects, Davis Joint Unified School District expended Measure M General Obligation Bond funds for the year ended June 30, 2019 only for the specific projects developed by the District’s Board of Education and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution.